

CHARLESTON COUNTY Housing our Future

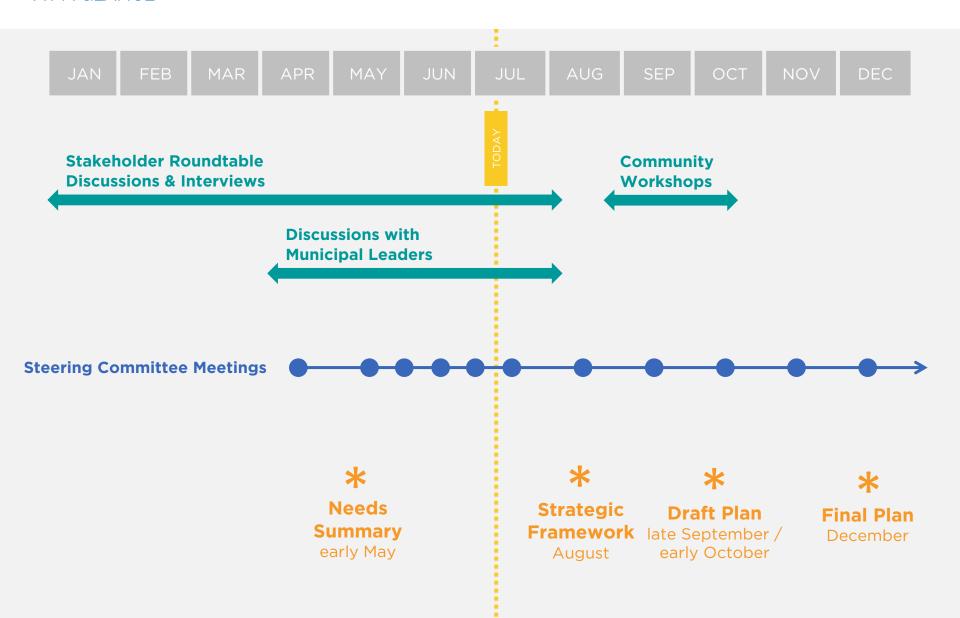
Steering Committee

Strategic Framework Review &

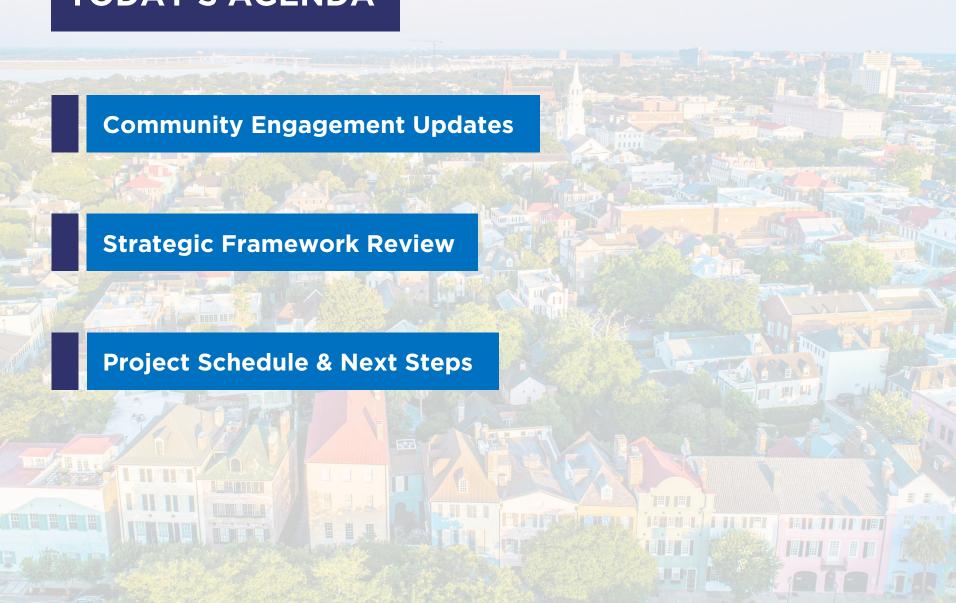
Discussion of Project Schedule

July 13, 2022

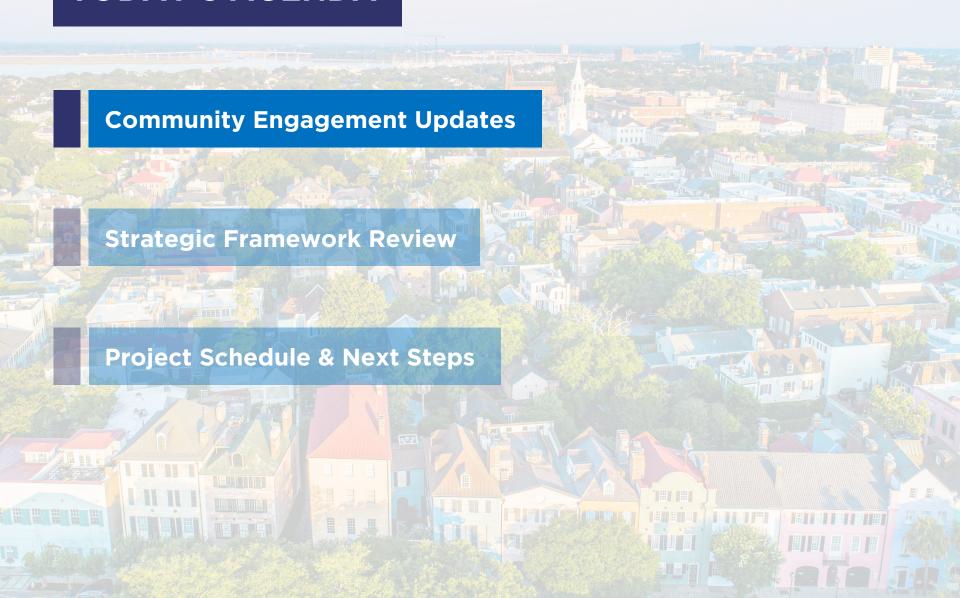
PROJECT SCHEDULE AT A GLANCE



TODAY'S AGENDA



TODAY'S AGENDA



COMMUNITY ENGAGEMENT UPDATES MUNICIPAL LISTENING SESSIONS & COMMUNITY WORKSHOPS

Municipal Staff Listening Sessions

- 2 sessions

Community Workshops

- Goals
 - Provide education about the plan, issues, and strategic options
 - Gather community input on the strategic direction
- In-person workshops set for evenings of September 12, 13, 14
- Identifying locations in:
 - Charleston
 - North Charleston
 - McClellanville
- Virtual Town Hall the week following
- Additional H&NR outreach and community conversations being scheduled

COMMUNITY ENGAGEMENT UPDATES COMMUNITY SURVEY

Goals of the Survey

- Broadly **inform** community members about the plan
- Help educate the community about the needs and options
- Complement other engagement methods
- Refine the plan and implementation by gathering input on:
 - Ideas with the greatest support
 - Communities where residents most welcome proposed strategies
 - Additional strategies not yet under consideration

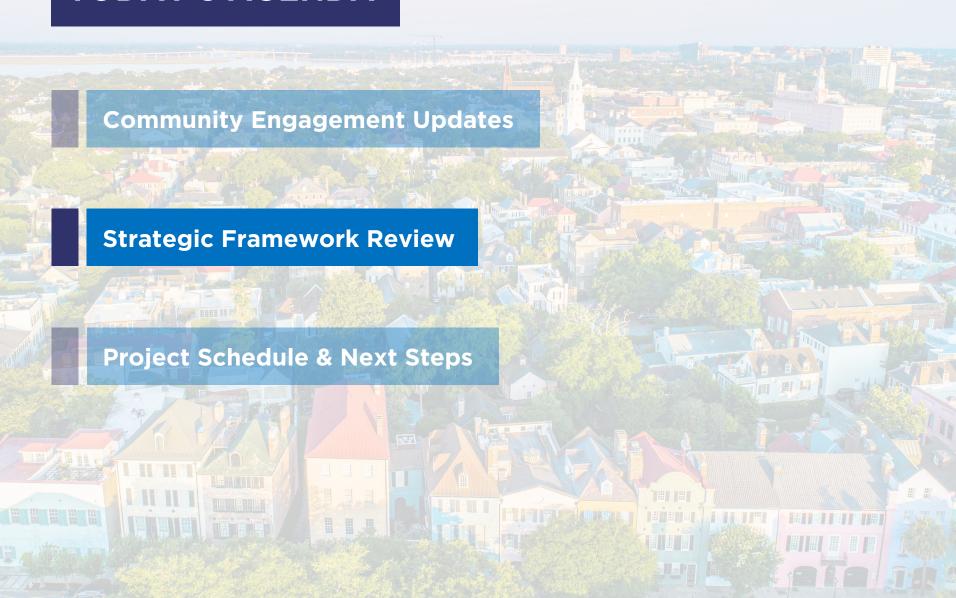
Format

- Digital / online
- Hard copy / paper
- English and Spanish language versions
- No longer than one sheet front and back

Status

- Draft in review
- Target launch the last week of July

TODAY'S AGENDA



5 STRATEGIC GOALS



Reduce barriers to adding needed housing supply



Invest in **creation & preservation** of attainable housing







Support housing stability & security

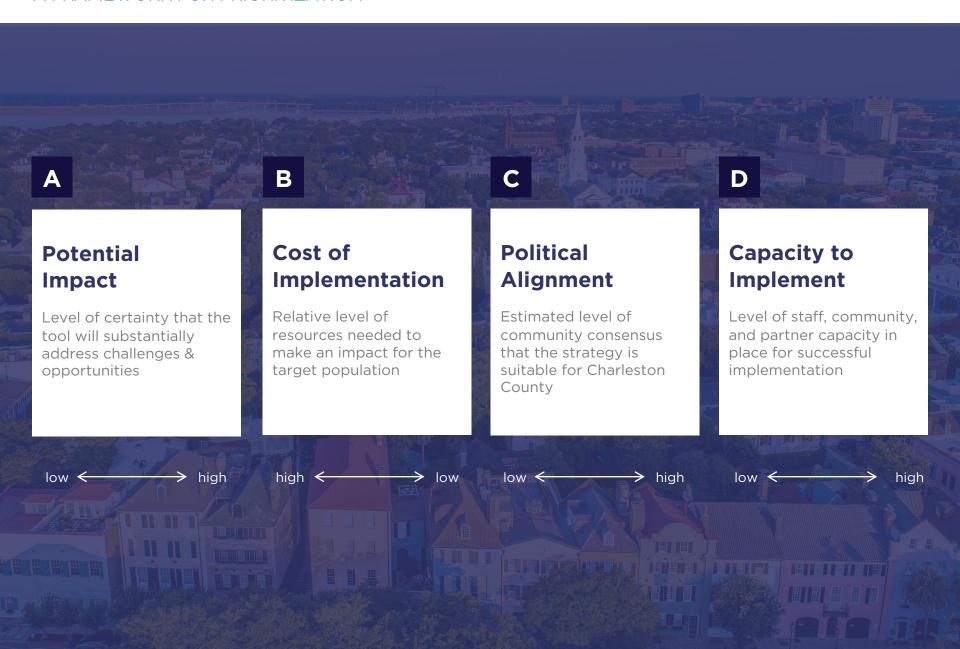
Increase equitable access to homeownership

Expand capacity of the local **housing ecosystem**



EVALUATING POSSIBLE TOOLS

A FRAMEWORK FOR PRIORITIZATION





- > Continue to strengthen the ZLDR to maximize housing development opportunities & incentives
- > Support municipalities in establishing coordinated **TOD zoning**
- > Regularly convene municipal partners to align zoning in support of needed housing types
- > Continue to invest in **brownfield remediation**
- > Create incentives to bring vacant units back online



GOAL

POSSIBLE STRATEGIC TOOLS

reliant on dedicated funding





> Bank land for affordable and mixed-income housing development



- > Develop a strategy for **disposition of County-owned land** for affordable housing
- > Establish a **public development partner** (e.g., housing authority) to support large projects
- > Explore utilizing TIF and tax abatement to support affordable and workforce housing
- > Review assessment policies to ensure they support affordable and workforce housing





Proactively identify and advance affordable housing preservation priorities



Sustain **emergency rental assistance** resources



- Explore creation of source-of-income protections
- Expand access to legal counsel for renters facing eviction



- > Fund establishment and/or expansion of Community Land Trusts (CLTs)
- > Facilitate use of **shared equity models** (e.g., cooperatives, CLTs, etc.)
- > Explore **property tax abatements or rebates** for low-income and long-time homeowners



GOAL

5

POSSIBLE STRATEGIC TOOLS

reliant on dedicated funding

> Establish a **dedicated County housing fund** to support priority activities

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> Establish a **developer training academy** for small and emerging developers



- > Cultivate partnerships with major employers to invest in housing
- > Support and coordinate with advocacy on state legislative issues
- > Provide technical assistance to heirs property holders
- > Sustain capacity within the County to advance key priorities



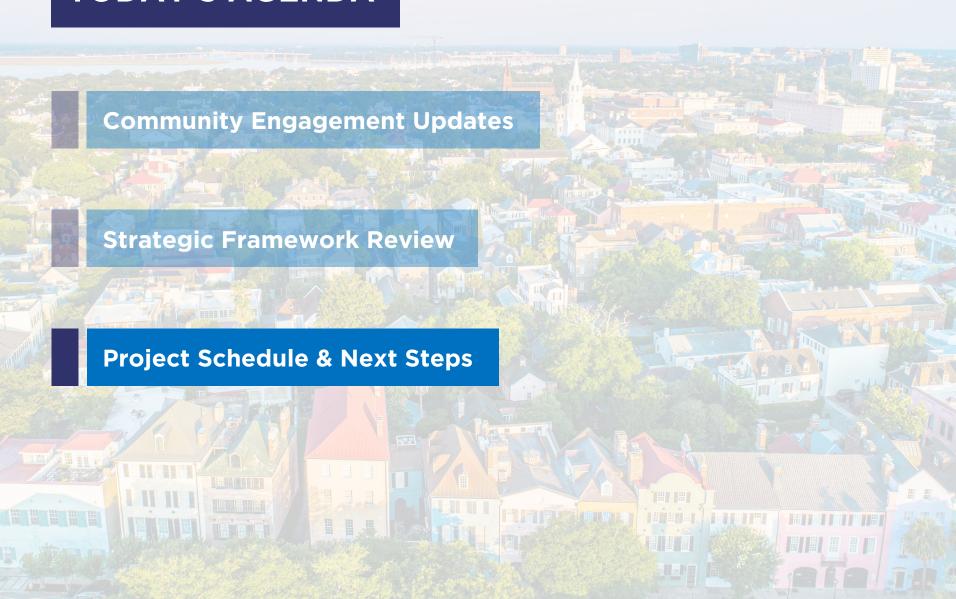


POSSIBLE REVENUE SOURCES

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Source	Reliability / Consistency	Connection to Housing Need	Progressivity	Ease of Collection	Size of Base
Property tax levy			?		
Building permit fees					
Developer impact fees					
Document recording fee					
Excise tax					
Fiscal recovery funds (ARPA)			n/a		n/a
Real estate transfer/ conveyance fee or tax					
Short-term rental fees					
Sales tax					
General fund			?		?

TODAY'S AGENDA



NEXT STEPS

TENTATIVE STEERING COMMITTEE AGENDA RE HOUSING OUR FUTURE

July 29	Proposed Additional Meeting Finalize Draft Strategic Framework
August 9	Presentation to Council
August 10	Discuss Resource Allocation Based on Need
Aug-Oct	Community Listening Sessions In-Person Community Workshops—September 12-14 Virtual Town Hall—week of September 19
September 14	Detail Priority Strategies of Plan Implementation Considerations
September 14 Sep 12-14	
	Implementation Considerations
Sep 12-14	Implementation Considerations Community Workshops



CHARLESTON COUNTY Housing our Future

Steering Committee

Strategic Framework Review &

Discussion of Project Schedule

July 13, 2022

5 STRATEGIC GOALS



Reduce barriers to adding needed housing supply



Invest in **creation & preservation** of attainable housing





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Support housing stability & security

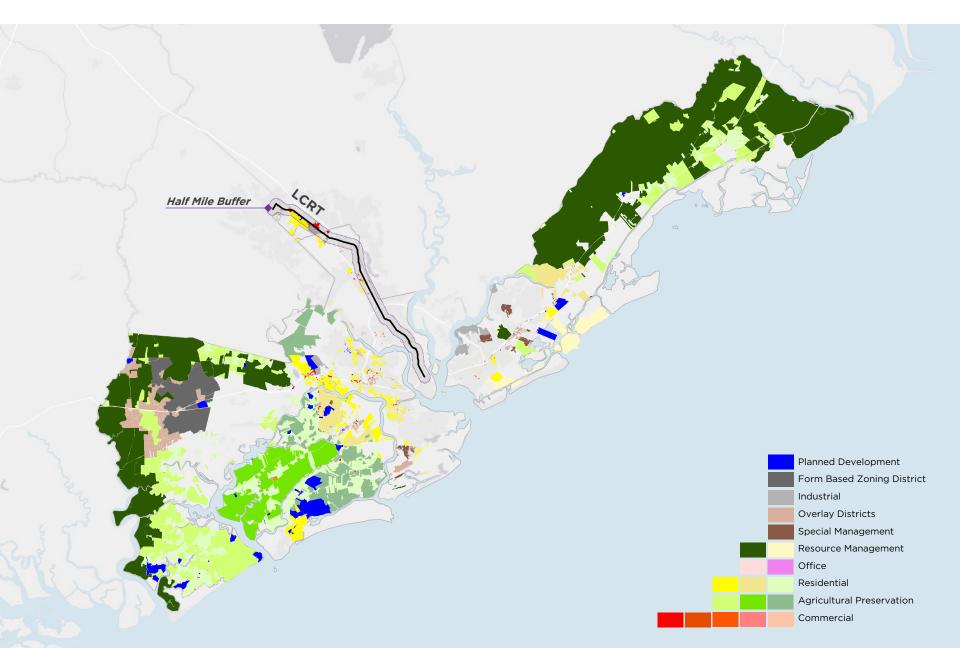
Increase equitable access to homeownership

Expand capacity of the local **housing ecosystem**

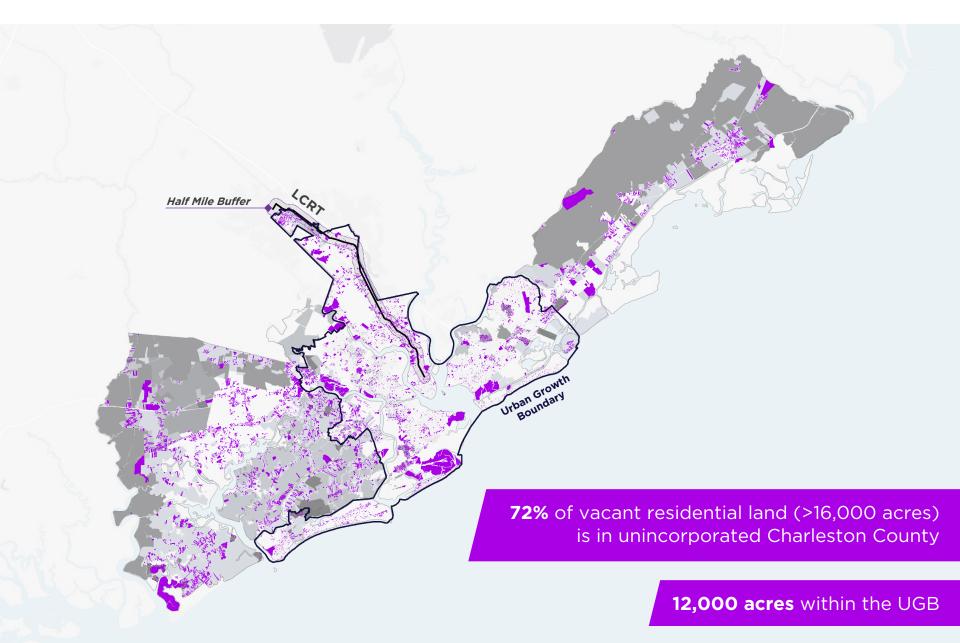


- > Continue to strengthen the ZLDR to maximize housing development opportunities & incentives
- > Support municipalities in establishing coordinated **TOD zoning**
- > Regularly convene municipal partners to align zoning in support of needed housing types
- > Continue to invest in **brownfield remediation**
- > Create incentives to bring vacant units back online

UNINCORPORATED LAND CURRENT ZONING



VACANT LAND IN UNINCORPORATED AND INCORPORATED AREAS



Continue to **strengthen the ZLDR** to maximize housing development opportunities & incentives

- Continually review and amend the ZLDR to identify opportunities to:
 - Incentivize increased residential densities and the inclusion of affordable and workforce housing (i.e., incentive zoning)
 - Accelerate and minimize permitting time/costs for affordable and workforce housing projects
 - More closely align with zoning in County municipalities
 - Maximize transit accessibility
- Identify how best to disincentivize uses that compete with residential uses (e.g., storage facilities, short-term rental, etc.)

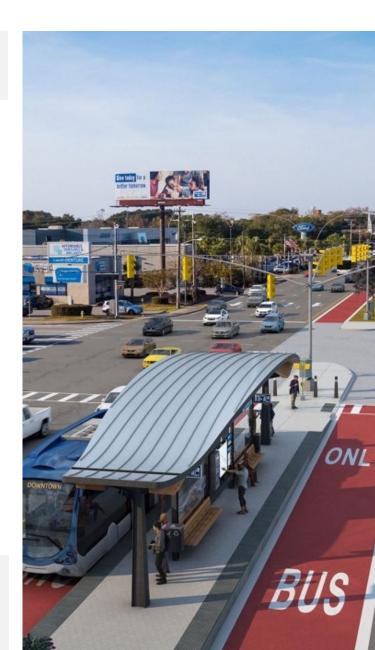


POTENTIAL PARTNERS

Cities throughout the County; CARTA

Support municipalities in establishing coordinated **TOD zoning**

- Align County resources, zoning, and strategies with municipal partners' TOD zoning to encourage:
 - Mixed-income housing development
 - Preservation of dedicated affordable housing
 - Creation of diverse housing options (i.e., tenure, type, # of bedrooms, etc.)



POTENTIAL PARTNERS

City of Charleston; City of North Charleston; City of Summerville; BCDCOG;

Regularly convene municipal and regional partners to **align zoning** in support of needed housing types

- Support coordination around zoning issues and changes impacting housing attainability, including:
 - Allowable densities and housing types
 - Entitlement incentives / density bonuses
 - Affordability definitions & monitoring
- Seek to align processes, definitions, requirements, and reporting to the maximum degree possible
- Explore centralization of reporting and monitoring for inclusionary set-asides



Continue to invest in **brownfield remediation**

- Continue efforts to:
 - Identify brownfields throughout the County
 - Assess priorities
 - Fund clean-up on selected properties
- Align brownfields planning with:
 - Transit access
 - New housing resources
 - Land banking & disposition efforts



Create incentives to bring vacant units back online

- Examine strategizes to incentivize owners of vacant residential properties to lease, occupy and/or sell units for active use as housing
- Explore various tools:
 - Fees
 - tax treatment
 - Programs and renovation supports



Municipalities



GOAL

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POSSIBLE STRATEGIC TOOLS

reliant on dedicated funding

> Establish **new gap financing source(s)** for affordable housing development

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> Bank land for affordable and mixed-income housing development

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- > Develop a strategy for disposition of County-owned land for affordable housing
- > Establish a **public development partner** (e.g., housing authority) to support large projects
- > Explore utilizing TIF and tax abatement to support affordable and workforce housing
- > Review assessment policies to ensure they support affordable and workforce housing

Establish **new gap financing source(s)** for affordable housing housing development



- Create financing programs through a dedicated housing fund; align new programs with existing federal, state, and local programs
- Key questions:
 - Affordability (i.e., up to 60, 80% or 120%, length)
 - Administration & governance (i.e., County, nonprofit partner, committee structure, policy, etc.)
 - Eligible projects (i.e., rental and/or for-sale)
 - Target geographies
 - Form of assistance (e.g., acquisition, bridge, permanent) and interest rate

POTENTIAL PARTNERS

SC Community Loan Fund; City of Charleston Housing Authority; Charleston County Housing Authority; North Charleston Housing Authority; SC Housing



Bank land for affordable and mixed-income housing development



- Actively purchase land for future affordable and mixedincome housing development
- Establish a strategy outlining:
 - Target geographies (e.g., in TOD areas, neighborhood revitalization areas, places without environmental risks)
 - Holding entity(s) (e.g., partner nonprofits, new land banking entity with title clearing authority)
 - Terms of transfer for future development (e.g., sale, ground lease, sellers note, price, etc.)
- Align with other plans and resources, including SC Housing's Qualified Allocation Plan (QAP)

POTENTIAL PARTNERS

Municipalities; BCDCOG; CARTA; housing development nonprofits and CDCs; neighborhood organizations; state legislative representatives



Develop a strategy for **disposition of County-owned land** for affordable housing

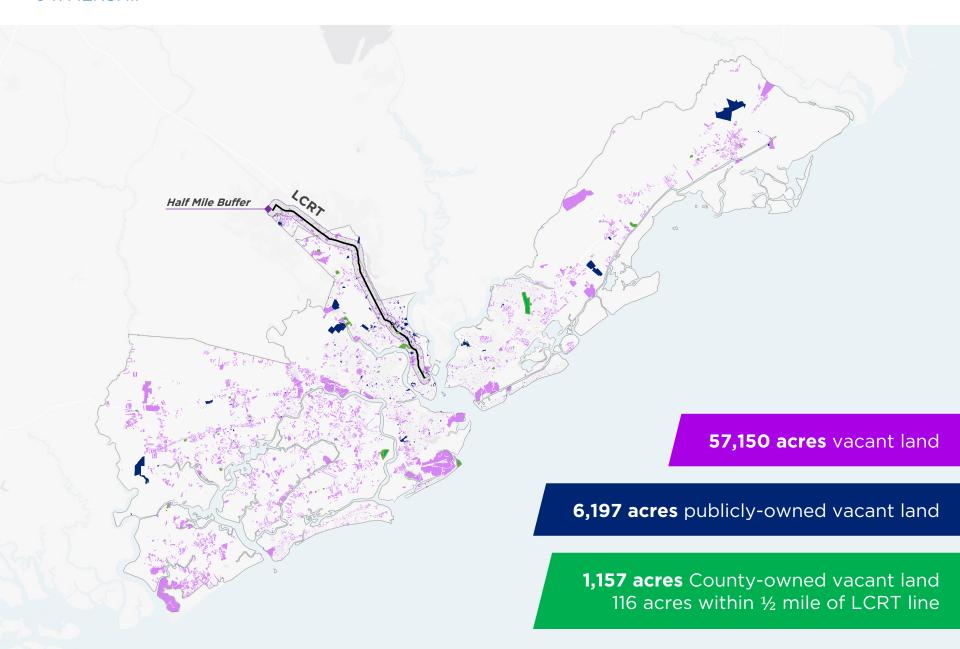
- Create a detailed inventory of all County-owned land including each property's:
 - Status (i.e., vacant, in use, underutilized)
 - Suitability for affordable housing (e.g., surrounding uses, transit access, employment access, QAP competitiveness, location in neighborhood revitalization area, etc.)
 - Assembly needs to improve suitability
 - Estimated market value
- Establish a disposition process for both large and small properties (e.g., feasibility analysis, RFP, potential partners, scoring criteria for proposals, alignment of other County resources, etc.)



POTENTIAL PARTNERS

Municipalities; BCDCOG; SC Community Loan Fund; SC Housing

VACANT LAND OWNERSHIP



Establish a **public development partner** (e.g., housing authority) to support large projects

- Explore opportunities for a housing authority or other public entity to directly participate in deals involving large amounts of public subsidy
- Explore opportunities for coordination and/or consolidation of the three housing authorities in the county in order to:
 - Maximize efficiency and impact of the voucher program
 - Establish a central, streamlined source for coordination on Project-Based Voucher allocation



POTENTIAL PARTNERS

City of Charleston Housing Authority; North Charleston Housing Authority; Charleston County Housing Authority

Explore utilizing TIF and tax abatement to support affordable and workforce housing

- Explore creation of a policy that encourages the use of TIF and/or tax abatement for affordable and workforce housing
- Such a policy could:
 - Require that residential projects utilizing TIF and/or tax abatement include attainable units or dedicate revenue toward projects in the surrounding area
 - Set aside some portion of TIF revenue (or payments in lieu) into a dedicated housing fund
 - Maximize tax abatement for new and/or existing dedicated affordable housing projects
- Coordinate with municipalities who have similar policies in place



GOAL 2: INVEST IN CREATION & PRESERVATION OF ATTAINABLE HOUSING STRATEGY DETAIL

Review **assessment policies** to ensure they support affordable and workforce housing

- Ensure properties with dedicated attainable units (new and existing) are evaluated on an incomebased method rather than through a market comparable method
- Evaluate effect of assessment on properties with:
 - Resale restrictions (e.g., affordable homeownership, community land trusts, etc.)
 - Land Use Restrictive Agreements (LURA) governing maximum rents, maximum incomes, resale restrictions, etc.







Proactively identify and advance affordable housing preservation priorities



Sustain **emergency rental assistance** resources



- Explore creation of source-of-income protections
- Expand access to legal counsel for renters facing eviction

Create **landlord incentive programs** to help tenants overcome barriers to quality housing



- Provide supports / incentives to encourage landlords to rent to tenants who otherwise may have difficulty finding quality housing, such as:
 - Housing Choice Voucher recipients
 - Tenants with an eviction record
 - Justice-involved individuals
- Incentives could include:
 - Coverage of repairs or rent nonpayment
 - Small grants to meet HQS requirements
 - Preferential property tax treatment (i.e., assessment, abatement)

POTENTIAL PARTNERS

Housing Authorities; Just Home Project partners; One80 Place; other social services providers



San Diego, Summit County Colorado

Proactively identify and advance affordable housing preservation priorities

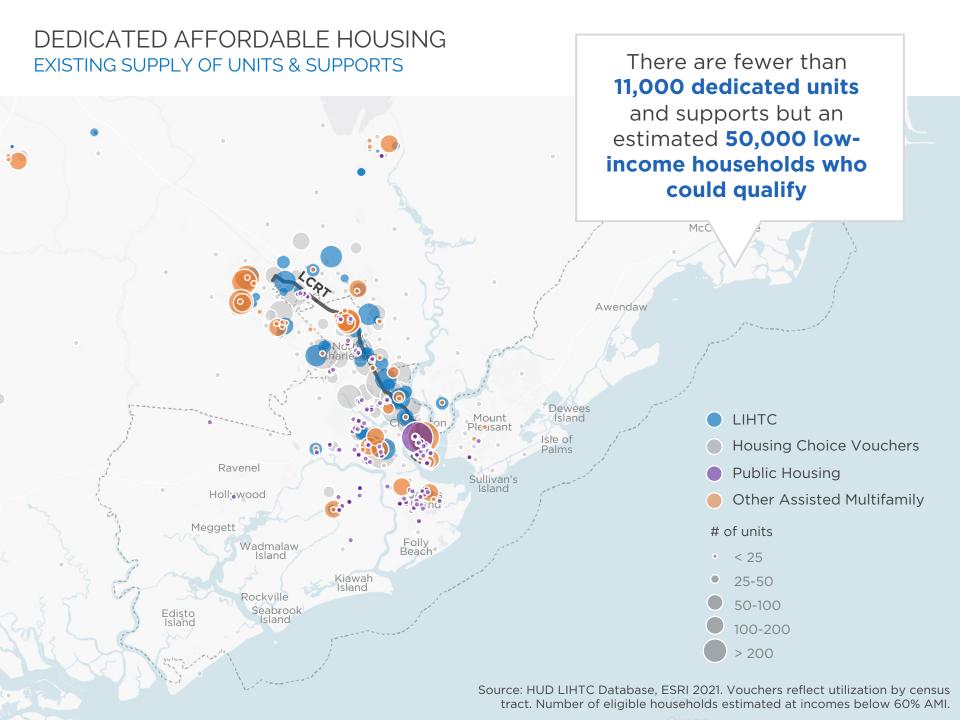


- Build a detailed inventory of all existing dedicated affordable housing properties, including:
 - Address, # of assisted units, current owner
 - Date compliance period is slated to end
 - Existing public financing tied to the property
- Convene partners to identify, track, monitor, and address preservation priorities (i.e., properties nearing the end of their compliance period)
- Conduct outreach to current owners
- Identify specific types of assistance needed to support preservation

POTENTIAL PARTNERS

HUD; Municipalities; Housing Authorities; SC Community Loan Fund; SC Housing; academic partners





Sustain **emergency rental assistance** resources



- Provide funding to nonprofit partners to sustain emergency rent and utility assistance as part of a strategy to:
 - Help low-income families weather financial emergencies
 - Prevent homelessness
 - Divert families from eviction
- Align services and programs with legal aid resources



POTENTIAL PARTNERS

Social service organizations; legal aid organizations

Explore creation of source-of-income protections

- Explore adding "source of income" as a protected class in local fair housing law in order to expand housing choice for Housing Choice Voucher and Supplemental Security Income (SSI) recipients
- Source of income protections are intended to:
 - Help voucher recipients successfully find suitable housing within the time available for their search
 - Promote mixed-income communities and expand housing choice for low-income households



POTENTIAL PARTNERS

Housing Authorities; legal aid and fair housing organizations

Expand access to legal counsel for renters facing eviction

- Work with the courts to make every renter served with an eviction notice aware of existing legal aid resources
- Support policies establishing a right to counsel, ensuring that renters facing eviction have access to an attorney; such policies and supports are highly effective at helping renters avoid homelessness through:
 - Diversion from eviction
 - More time to move
 - Settlement on damages and/or back rent
- Support coordination b/w legal aid providers and social service providers

POTENTIAL PARTNERS

South Carolina Centers for Justice; Charleston Pro Bono Legal Services; Trident United Way; social service providers; housing courts





- > Fund establishment and/or expansion of Community Land Trusts (CLTs)
- > Facilitate use of **shared equity models** (e.g., cooperatives, CLTs, etc.)
- > Explore **property tax abatements or rebates** for low-income and long-time homeowners

Expand available down payment assistance and education programs



- Work with partners to catalogue existing down payment and closing cost assistance programs, identifying:
 - Overall capacity to serve eligible households
 - Gaps in available assistance
- Provide resources to partners to expand existing programs and/or complement existing resources with new programs



POTENTIAL PARTNERS

Local lenders; local nonprofits; SC Housing

Expand and coordinate existing repair programs for low-income homeowners



- Regularly convene home repair assistance providers active throughout the county
- Identify gaps in funding, access, program effectiveness across the ecosystem
- Determine where and how additional County resources could fill gaps in existing programs or support new programs



POTENTIAL PARTNERS

Habitat for Humanity chapters in the County; Metanoia; other home repair assistance providers

Fund establishment and/or expansion of **Community Land Trusts** (CLTs)



- Support CLTs (existing and new) in the creation of permanently affordable homeownership opportunities (i.e., restricted resale value)
- Work with partners to identify areas where preserving affordable homeownership is most needed
- Provide assistance for land acquisition and development
- Review tax assessment practices to reduce tax burdens on resale-restricted properties



POTENTIAL PARTNERS

Existing community land trusts; Center for Heirs Property Preservation

Facilitate use of **shared equity models** (e.g., cooperatives, CLTs, etc.)

- Co-ops can offer affordable opportunities for residents who are eager for active community involvement
- Depending on design, they can also create opportunities that facilitate mutual support and intergenerational interaction
- Help to share information about successful local cooperative models to interested parties
 - Design
 - Operating models
 - Financing options



POTENTIAL PARTNERS

Local lending institutions; existing cooperatives and CLTs

GOAL 4: INCREASE EQUITABLE ACCESS TO HOMEOWNERSHIP STRATEGY DETAIL

Explore **property tax abatements or rebates** for low-income and long-time homeowners

- Provide resources to mitigate the financial strain of rapidly rising property values, help keep homeowners stably in their homes
- Support low-income households' ability to maintain ownership of their home, build wealth
- Eligibility could include:
 - Household income (e.g., <60% AMI)
 - Long-time occupancy



POTENTIAL PARTNERS

Center for Heirs Property Preservation; municipalities; social service organizations



GOAL

POSSIBLE STRATEGIC TOOLS

reliant on dedicated funding

Establish a **dedicated County housing fund** to support priority activities

Establish a developer training academy for small and emerging developers



- Cultivate partnerships with major employers to invest in housing
- Support and coordinate with advocacy on state legislative issues
- Provide technical assistance to heirs property holders
- Sustain capacity within the County to advance key priorities



Establish a **dedicated County housing fund** to support priority activities



- Identify sources to seed a dedicated housing fund for attainable housing development and other priority programs
- Continue to explore additional future funding sources (e.g., corporate/philanthropic donations, taxes, fees, etc.) alongside successful demonstration of the model
- Key questions:
 - Initial funding amount
 - Specific programs & funding targets
 - Administration & governance (i.e., policy document, governing body, loan disbursement & underwriting, outreach)



POTENTIAL PARTNERS

SC Community Loan Fund

Establish a **developer training academy** for small and emerging developers



- Work with small nonprofits and emerging housing developers (including developers of color) to expand their opportunities and capacity to undertake quality housing and affordable housing development
- Program could include:
 - Fundamentals of real estate development
 - Information about how to participate in various County programs (e.g., housing fund, etc.)
 - Networking to connect with lenders and other partners to develop a supportive ecosystem
 - Preparation for national training resources (e.g., NDC)

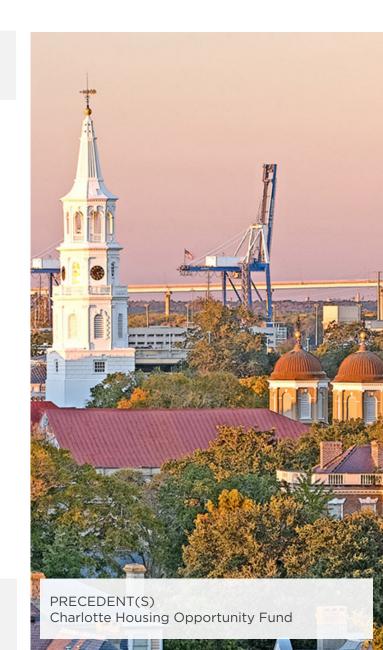
POTENTIAL PARTNERS

Existing nonprofit development partners; SC Housing; philanthropic & corporate partners; Urban Land Institute



Cultivate partnerships with major employers to invest in housing

- Continue to communicate the inter-reliance of attainable housing and regional economic prosperity
- Encourage large employers to continue and/or begin funding housing programs that strengthen their workforce & surrounding communities
- Cultivate a network of employers committed to partnership on housing issues to share best practices and promising models in corporate contributions to affordable and workforce housing
- Seek future corporate contributions to the County's dedicated housing fund



Support and coordinate with advocacy on state legislative issues

- Work with partners to continually identify potential state policy changes that could support local efforts
- Coordinate with local advocacy organizations on aligning recommendations with County policy, funding resources, etc.



Provide technical assistance to heirs property holders

- Develop and share economically viable development models so that heirs property holders can help create needed housing while unlocking the value of their asset
- Align technical assistance with other support systems, advocacy, and legal assistance for heirs property holders
- Target outreach to heirs property owners in areas best suited to accommodate residential development
- Identify and resolve gaps in access to financing needed for project success



POTENTIAL PARTNERS

Center for Heirs Property Preservation; municipalities

Sustain **capacity within the County** to advance key priorities



- Identify dedicated source(s) of funding to sustain the County's personnel capacity on housing issues:
 - Program development
 - Outreach & community engagement
 - Coordinating & cultivating partners
 - Ongoing planning & policy development
 - Reporting & monitoring
- Dedicated funding sources could include:
 - Tax revenue, special fees
 - General fund



STRATEGIC FRAMEWORK PRELIMINARY STRATEGIC PLAN

	Immediate Action (next 6 months)	Short-Term Priorities (year 1)	Medium-Term Priorities (years 2 to 3)	Long-Term Priorities (year 3+)
Goal 1 - Priority strategy - Priority strategy - Priority strategy				
Goal 2 - Priority strategy - Priority strategy - Priority strategy				
Goal 3 - Priority strategy - Priority strategy - Priority strategy				
Goal 4 - Priority strategy - Priority strategy - Priority strategy				
Goal 5Priority strategyPriority strategyPriority strategy				

STRATEGIC FRAMEWORK PRELIMINARY STRATEGIC PLAN

	Possible Sources / Supports							
	Mill levy	ARPA	Potential Fees	Other Potential Taxes	Philanthropy / Corporate	Other		
Goal 1 - Priority tool - Priority tool - Priority tool	x x x	x	x	x x	x x	x		
Goal 2 - Priority tool - Priority tool - Priority tool	x	x x	X	x x	x	x		
Goal 3 - Priority tool - Priority tool - Priority tool	x x	x	X	X X x	X X	x		
Goal 4 - Priority tool - Priority tool - Priority tool	x	x	x	x x	X X	x		
Goal 5Priority tool (e.g., housing fund)Priority toolPriority tool	x	x	x	x x	x x	x		